



**DOCTRINE
FOR THE PARTICIPATION OF
THE NATIONAL GUARD OF UKRAINE
IN UKRAINE'S EURO-ATLANTIC
INTEGRATION PROCESSES**



**JULY 2026
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MAIN HEADQUARTERS
NATIONAL GUARD OF UKRAINE**

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By the Commander

Of the National Guard of Ukraine

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**DOCTRINE
FOR THE PARTICIPATION OF
THE NATIONAL GUARD OF UKRAINE
IN UKRAINE'S EURO-ATLANTIC INTEGRATION
PROCESSES**

**Military Guideline Publication on
the Participation of the National
Guard of Ukraine in the State's
Euro-Atlantic Integration Process
and Capability Development**

JULY 2026

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unclassified

MAIN HEADQUARTERS

NATIONAL GUARD OF UKRAINE

PREFACE

The Doctrine for the Participation of the National Guard of Ukraine in Ukraine's Euro-Atlantic Integration Processes (hereinafter – the Doctrine) has been developed through the combined efforts of the Development Planning and Interoperability Section (J-5) of the Main HQ of the National Guard of Ukraine and the Professional Training Department (J-7) of the Main HQ of the National Guard of Ukraine, under the overall supervision of the First Deputy Commander of the National Guard of Ukraine (Chief of Staff), and has been coordinated with the relevant structural units of the Main HQ of the National Guard of Ukraine.

This Doctrine establishes the fundamental principles and approaches of the National Guard of Ukraine, based on Euro-Atlantic values, which are applied in the acquisition of the capabilities required to strengthen peace and international security through interoperability with the military formations of the member states of the North Atlantic Treaty Organization (NATO).

The Doctrine is intended for use by National Guard of Ukraine military personnel and civilian employees in planning and conducting activities in the field of Euro-Atlantic integration. It also serves to inform representatives of all components of Ukraine's security and defence sector, officials of state authorities and local self-government bodies, civil society organizations, the media, citizens of Ukraine, and international partners.

The Doctrine is based on the analysis of Ukraine's legal and regulatory framework governing European and Euro-Atlantic integration, as well as on best practices in achieving interoperability within the military formations of NATO member states (**Reference 1, Reference 10**) [1–4, 6–8].

The legal basis of this Doctrine comprises the Constitution of Ukraine, the laws of Ukraine, and legal acts of the President of Ukraine, the Cabinet of Ministers of Ukraine, the Ministry of Internal Affairs of Ukraine, and the Ministry of Defence of Ukraine concerning Ukraine's Euro-Atlantic integration.

Comments and recommendations regarding this Doctrine should be submitted to the Main HQ of the National Guard of Ukraine at: 9-A Sviatoslava Khorobroho Street, Kyiv, 03151, Ukraine, or e-mail: vsps_nato@ngu.gov.ua

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INTRODUCTION

Ukraine's strategic course towards attaining full membership in the European Union (hereinafter – EU) and the North Atlantic Treaty Organization (hereinafter – NATO), and towards integrating all national institutions into the common economic, political, and security space, has defined the directions, priorities, and distinctive features of the reform and further development of the National Guard of Ukraine (hereinafter – NGU) as a component of Ukraine's security and defence sector.

As an integral component of Ukraine's security and defence sector, the NGU is part of the national system for coordinating Ukraine's Euro-Atlantic integration and actively contributes to cooperation with global, European, Euro-Atlantic, and regional collective security organisations.

In view of Ukraine's declared European and Euro-Atlantic course, achieving interoperability constitutes the foundation for effective cooperation with our partners across the full spectrum of potential future conflicts and crises.

1. GENERAL PROVISIONS

1.1. Foundations of the National Guard of Ukraine's Participation in Ukraine's Euro-Atlantic Integration

1.1.1. At the current stage, the participation of the NGU in Ukraine's Euro-Atlantic integration is focused on achieving interoperability of its institutional and operational (combat and special) capabilities with the military formations of the NATO member states.

1.1.2. The development of the NGU's institutional capabilities is founded on shared Euro-Atlantic values (Annex A). This provides the basis for successfully acquiring new operational (combat and special) capabilities and further developing existing ones that are required to strengthen peace and international security through interoperability with European and Euro-Atlantic collective security organisations (References 1–2, 8).

1.1.3. Interoperability is the ability to act together in a coordinated, effective, and efficient manner to achieve tactical, operational, and strategic defence objectives. It is developed across the following dimensions (**Reference 11**):

- a. Technical interoperability, which concerns systems, equipment, and their ability to operate together;
- b. Procedural interoperability, which is based on the application of common doctrines, procedures, and terminology;
- c. Human interoperability, which is achieved through mutual trust and understanding fostered during training and operations.

1.1.4. Interoperability is achieved through the implementation and application of NATO Standardization Agreements (hereinafter – STANAGs), which establish the processes, procedures, definitions, and conditions governing common military or technical procedures and equipment among the parties that implement these agreements (NATO standards).

The level of interoperability required for the effective execution of assigned tasks in joint or multinational operations depends on the nature of those operations. Interoperability shall be addressed at all levels of command and across all participating forces and capabilities to ensure NATO's ability to conduct operations rapidly and effectively (Annex B).

1.2. Purpose of the Doctrine

The purpose of this Doctrine is to describe the fundamental principles and approaches guiding the NGU's participation in Ukraine's Euro-Atlantic integration through capability development. Achieving interoperability between the NGU and the

military formations of NATO member states constitutes the principal line of effort in this process.

1.3. Objectives of the Doctrine

The objectives of this Doctrine are to:

- a. define the principles and approaches governing the NGU's participation in Ukraine's Euro-Atlantic integration;
- b. identify the principal directions for achieving interoperability with the military formations of NATO member states within the framework of Ukraine's Euro-Atlantic integration;
- c. establish the foundations for coordinating and integrating activities aimed at achieving interoperability and advancing Euro-Atlantic integration among all relevant entities within the NGU involved in capability development planning processes, as well as with other components of Ukraine's security and defence sector, state authorities, institutions, organisations, civil society institutions, and international partners.

2. PRINCIPLES OF THE NATIONAL GUARD OF UKRAINE'S PARTICIPATION IN UKRAINE'S EURO-ATLANTIC INTEGRATION PROCESSES AND THE COMPREHENSIVE APPROACH TO ACHIEVING INTEROPERABILITY

2.1. Principles of the NGU's Participation in Ukraine's Euro-Atlantic Integration Processes

The NGU's participation in Ukraine's Euro-Atlantic integration is guided by the following principles:

- a. adapting doctrinal documents, military publications, internal manuals, and procedures in accordance with NATO standards and best practices;
- b. ensuring democratic civilian control, accountability, and transparency with regard to the objectives, priorities, and tasks of the Euro-Atlantic integration process;
- c. harmonising capability development through the incorporation of lessons identified and lessons learned, in accordance with the interoperability requirements applicable to the military formations of NATO member states.

2.2. The Essence of the Comprehensive Approach to Achieving Interoperability

2.2.1. The NGU applies a comprehensive approach to achieving interoperability with the military formations of NATO member states as part of Ukraine's Euro-Atlantic integration processes.

2.2.2. The comprehensive approach is based on integrating simultaneous and/or sequential capability development processes that are coherent and mutually reinforcing in terms of objectives, tasks, activities, lines of effort, and implementation timelines. These processes are aimed at acquiring the capabilities required to strengthen peace

and international security through the achievement of the **Interoperability Objectives** (Figure).

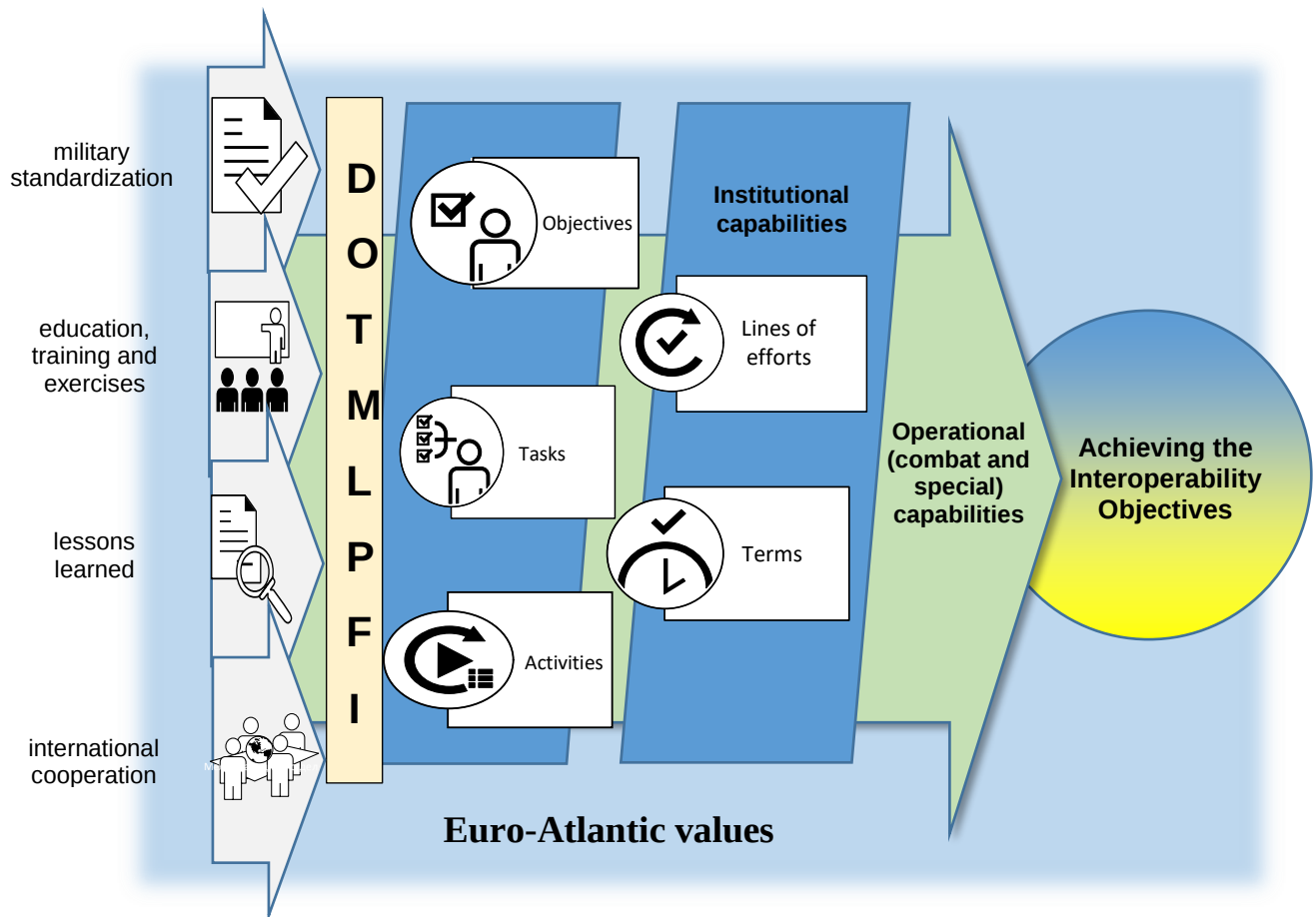


Figure – The Essence of the Comprehensive Approach to Organising, Planning, and Achieving the Interoperability Objectives

2.2.3. Coordination and interaction with other components of Ukraine's security and defence sector, state authorities, local self-government bodies, enterprises, institutions, organisations, and civil society institutions contribute both to ensuring the transparency and openness of Ukraine's Euro-Atlantic integration processes and to enhancing the effective integration of the efforts of all stakeholders, as well as the efficient use of the resources of the State and Ukraine's international partners.

2.2.4. The constitutional provisions establishing Ukraine's strategic course towards full membership in NATO (**Reference 1**), together with the principles of democratic civilian control and the requirements of Ukraine's legislation on national security, defence, and Euro-Atlantic integration (References 1–6, 9), define the principal areas of activity of state authorities within Ukraine's Euro-Atlantic integration processes (Annex C). As a component of Ukraine's security and defence sector, the NGU directly participates in these processes.

3. NATIONAL GUARD OF UKRAINE ACTIVITIES WITHIN THE FRAMEWORK OF UKRAINE'S EURO-ATLANTIC INTEGRATION

The activities of the National Guard of Ukraine (NGU) within the framework of Ukraine's Euro-Atlantic integration are based on the effective integration of the efforts of NGU personnel and international experts (advisers), as well as on the efficient allocation of national resources and international technical assistance through a comprehensive approach to the organisation, planning and achievement of the Interoperability Objectives. These activities are aimed at achieving the desired end state of attaining the level of interoperability with NATO required for Ukraine's full membership in the North Atlantic Alliance.

3.1. Development of Institutional and Operational (Combat and Special) Capabilities

Within the framework of the comprehensive approach to participation in Ukraine's Euro-Atlantic integration processes, the NGU develops its institutional and operational (combat and special) capabilities across the DOTMLPFI capability components. The level of interoperability is enhanced through activities in the following areas:

- military standardization;
- education, training and exercises;
- lessons learned from the execution of combat (special) tasks and their implementation;
- international cooperation.

The combined effects achieved across these areas ensure the attainment of the required level of interoperability in accordance with NATO requirements.

3.1.1. Military Standardization

Military standardization activities within the NGU are aimed at developing the capability to conduct coordinated, effective and efficient joint actions in order to achieve tactical, operational and strategic defence objectives assigned to the Security and Defence Forces of Ukraine, as well as to NATO and the armed forces of NATO member states [6, 7].

The organisation and implementation of military standardization activities and the adoption of NATO standards within the NGU are carried out in accordance with the requirements of Ukrainian legislation and the provisions of the relevant Ukraine–NATO Euro-Atlantic integration programme documents [6, 7].

Military standardization activities contribute to the development of NGU capabilities through the DOTMLPFI capability components, particularly in the areas

of Doctrine and Interoperability, thereby enhancing interoperability with national and international partners (**Reference 9**).

3.1.2. Education, Training and Exercises

The NGU training and military education system is aimed at developing and enhancing the combat (special) capabilities of military personnel and military units (subunits) to accomplish missions related to repelling armed aggression against Ukraine, as well as other tasks assigned by the legislation of Ukraine.

The principal objectives for the development of military education and training are:

- continuous analysis of the operational and security environment to identify current challenges and threats and forecast future ones;

- development of educational curricula, occupational training programmes and professional qualification standards in accordance with assigned missions;

- development of educational curricula and training programmes based on lessons learned from combat (special) operations conducted by the Security and Defence Forces of Ukraine during the repulsion of the Russian Federation's armed aggression against Ukraine;

- incorporation of the experience and best practices of partner nations, international training missions, NATO Centres of Excellence, and advanced training centres, and, in the future, participation in multinational and interagency working groups responsible for developing education and training projects and programmes;

- implementation, validation and continuous improvement of educational curricula and training programmes.

An equally important element of military education and training development is the enhancement and international certification (accreditation) of NGU education and training institutions, including higher military educational institutions and training centres, enabling them to achieve institutional interoperability with equivalent institutions in NATO member states and thereby fulfil the Initial Interoperability Requirements established for the NGU.

Implementation of these measures contributes to the development of NGU capabilities through the **Training** capability component and the **Leadership** capability component in the context of educating and training future military leaders.

3.1.3. Lessons Learned from the Execution of Combat (Special) Tasks

The purpose of the NGU lessons learned process is to enhance the effectiveness of activities aimed at organising, within the powers established by law, the preparation, comprehensive support, development, employment and command and control of NGU military units (subunits), primarily in support of national defence missions.

The NGU lessons learned system is based on principles and approaches common to those of the Armed Forces of Ukraine. However, the procedures currently applied differ from those generally adopted by NATO member states.

Further integration of lessons learned processes, including the introduction of common methodologies and procedures—particularly with regard to the experience gained during the repulsion of the armed aggression against Ukraine—will have a significant positive impact on achieving interoperability with the military forces of NATO member states. It will also provide the necessary foundation for the effective fulfilment of the criteria required for Ukraine's accession to full membership in the North Atlantic Alliance.

3.1.4. Participation in International Cooperation Programmes

The NGU's international cooperation aimed at achieving interoperability with the military forces of NATO member states and supporting the Euro-Atlantic integration of Ukraine's security and defence sector focuses on strengthening cooperation with the relevant institutions of NATO member and partner countries. This includes the development and implementation of bilateral and multilateral agreements, treaties, protocols, memoranda and other instruments, participation in the work of international organisations, and engagement in other international cooperation activities.

In implementation of the Charter on a Distinctive Partnership between Ukraine and the North Atlantic Treaty Organization (**Reference 5**), the Declaration to Complement the Charter on a Distinctive Partnership (**Reference 6**), and NATO's Partnership for Peace (PfP) programme, the NGU participates in cooperation activities under the following NATO programmes and initiatives to achieve, within the shortest possible timeframe, the level of interoperability required with the corresponding structures of NATO member states: Operational Capabilities Concept (OCC); Comprehensive Assistance Package for Ukraine (CAP); Defence Education Enhancement Programme (DEEP); Science for Peace and Security Programme (SPS); Building Integrity (BI) Programme; NATO–Ukraine Individual Partnership Programme (IPP); Enhanced Opportunities Partnership (EOP); NATO exercises, including crisis response exercises; NATO–Ukraine Platform on Countering Hybrid Threats.

3.2. Planning for the Achievement of Interoperability

3.2.1. Planning for the achievement of interoperability with the military forces of NATO member states within the framework of Ukraine's Euro-Atlantic integration shall be conducted in accordance with the overall capability development planning approach established by the Doctrine on Development Planning in the National Guard of Ukraine (**Reference 9**).

3.2.2. The principal tasks of planning the achievement of interoperability between the NGU and the military forces of NATO member states through capability development within the framework of Ukraine's Euro-Atlantic integration are **(Reference 9)**:

- defining strategic and operational objectives, as well as the principal capability development tasks of the NGU, in support of the implementation of the State policy on Euro-Atlantic integration;

- determining development priorities and lines of effort based on the Interoperability Objectives, the assessment of the security environment, current and potential national security challenges and threats, and the demographic and socio-economic capabilities of the State;

- assessing the results of capability development activities undertaken to achieve interoperability between the NGU and the military forces of NATO member states within the framework of the Euro-Atlantic integration of Ukraine's security and defence sector.

3.3. Priority Areas of NGU Activity under the Ukraine–NATO Interoperability Roadmap

The priority areas of NGU activity in implementing the Ukraine–NATO Interoperability Roadmap are the achievement of the qualitative and quantitative Interoperability Objectives established in the Ukraine–NATO Council document NUC(COUNCIL)D(2024)0007 [11].

3.3.1. To achieve interoperability between the NGU and the military forces of NATO member states within the framework of Ukraine's Euro-Atlantic integration, planned activities shall be implemented, relevant capability development shall be planned within the competence established by law, and all stakeholders shall be informed of the results of these activities in the prescribed manner and within the established timelines.

3.3.2. The NGU's tasks related to achieving interoperability with the military forces of NATO member states within the framework of Ukraine's Euro-Atlantic integration may be revised in response to changes in the legislation of Ukraine, the outcomes of bilateral consultations with NATO, the current results achieved in these areas, and developments in the security environment both within Ukraine and beyond its borders.

3.4. Participation of the National Guard of Ukraine in the Implementation of the Adapted Annual National Programme

Together with other state authorities, the NGU participates in implementing the tasks of the Adapted Annual National Programme (aANP) [5].

The aANP serves as a supporting instrument for preparing Ukraine for an accelerated accession dialogue with NATO and constitutes the principal short-term planning instrument guiding national efforts in the field of Euro-Atlantic integration.

3.5. Participation of the National Guard of Ukraine in Projects Implemented under the NATO Comprehensive Assistance Package for Ukraine

Together with other state authorities, the NGU contributes to the implementation of decisions adopted at NATO Summits. The Cabinet of Ministers of Ukraine, in coordination with the Office of the President of Ukraine, develops implementation plans for the commitments arising from NATO Summit decisions, while the NGU, as a component of Ukraine's Security and Defence Sector, contributes within its legally defined competence to the implementation of the assigned tasks.

3.5.1. The NGU develops and expands cooperation through projects implemented under the NATO Comprehensive Assistance Package for Ukraine (CAP), a multi-year programme through which NATO member states provide assistance to Ukraine. Support provided by Ukraine's international partners under the Comprehensive Assistance Package contributes to the restoration and development of the capabilities of Ukraine's Security and Defence Sector, the introduction of modern approaches to personnel training, the development of command and control systems, logistics, medical support and professional military education, as well as the enhancement of the material and technical base. It also serves as a catalyst for accelerating the achievement of interoperability with NATO.

4. COORDINATION AND COOPERATION WITHIN THE PROCESSES OF ACHIEVING INTEROPERABILITY OF THE NATIONAL GUARD OF UKRAINE

Coordination and cooperation within the processes of achieving interoperability of the NGU with the military forces of NATO member states as part of Ukraine's Euro-Atlantic integration are carried out by the authorised interoperability subdivision of the Main Directorate of the National Guard of Ukraine within the framework of implementing national programme documents on interoperability with European and Euro-Atlantic collective security structures, as well as fulfilling the relevant international obligations of the State in accordance with the requirements of the laws and other regulatory legal acts of Ukraine (References 1–3) [1].

All activities related to planning the achievement of interoperability of the NGU with the military forces of NATO member states and participation in the processes of Ukraine's Euro-Atlantic integration shall be conducted in compliance with the legislation of Ukraine on the protection of state secrets.

CONCLUSION

Ukraine continues its difficult path of state development while fighting for its independence, territorial integrity, and the prosperous future of coming generations. As a worthy member of the Euro-Atlantic community of nations, Ukraine regards the protection of public security and public order, territorial integrity, and sovereignty as inseparably linked to European values, Euro-Atlantic unity, and global security.

The combined efforts of NGU personnel, the State's resource capabilities, and the advisory support of international partners establish a solid foundation for the continuous development of the National Guard of Ukraine in pursuit of peace, public and state security and public order, as well as integration into the Euro-Atlantic security environment and the achievement of a high level of interoperability with the military forces of the global, European, Euro-Atlantic, and regional collective security organisations.

**First Deputy Commander of the National Guard of Ukraine
(Chief of Staff)
Brigadier General**

Vadym HLADKOV

Annex 1
to the Doctrine on the Participation of the
National Guard of Ukraine in the Euro-
Atlantic Integration Processes of Ukraine
(*Subparagraph 1.1.2, Paragraph 1.1,
Section 1*)

IMPLEMENTATION OF SHARED EURO-ATLANTIC VALUES IN THE ACTIVITIES OF THE NATIONAL GUARD OF UKRAINE

The implementation of shared Euro-Atlantic values in the activities of the National Guard of Ukraine (NGU), namely adherence to the principles of democracy, the rule of law, and human rights and fundamental freedoms, is carried out in accordance with the applicable legislation and is reflected in the legislative and regulatory framework, as well as in the administrative (governing) documents of the Ministry of Internal Affairs of Ukraine (MIA) and the NGU (References 1–3), [1–4].

Adherence to the principles of democracy within the NGU is primarily ensured through democratic civilian control. This is implemented by establishing the accountability of the Commander of the National Guard of Ukraine to the Minister of Internal Affairs of Ukraine, who is a civilian and a member of the Cabinet of Ministers of Ukraine appointed by the Verkhovna Rada of Ukraine.

Transparency of the NGU's internal processes to civil society is ensured through responses to citizens' appeals and requests (including those submitted by public officials), as well as through the publication of doctrinal documents and the results of service (service and combat) activities in the media and on Internet-based information resources. Consequently, the NGU is subject to democratic civilian control exercised by all branches of state power—legislative, executive, and judicial—as well as by civil society through the media and citizens' appeals.

In accordance with the legislation of Ukraine, NGU personnel are obliged to protect and safeguard the lives, rights, freedoms, and legitimate interests of individuals, society, and the State against criminal and other unlawful acts (**Reference 3**). At the same time, they enjoy the rights and fulfil the obligations of citizens of Ukraine, exercise the powers established by the legislation of Ukraine, and bear legal responsibility for committing offences, including on the general legal grounds. Their activities are subject to democratic civilian control and oversight by competent law enforcement authorities, as well as by executive and judicial authorities responsible for ensuring legality, upholding the rule of law, and protecting human rights and fundamental freedoms (References 1–3).

Euro-Atlantic values are defined in the Vision of the National Guard of Ukraine 2035 as the foundation of its human-centred approach, while the capabilities required to uphold these values are incorporated into the NGU Capability Catalogue [9, 10].

Annex 2
to the Doctrine on the Participation of the
National Guard of Ukraine in the Euro-
Atlantic Integration Processes of Ukraine
(*subparagraph 1.1.4, paragraph 1.1,
Chapter 1*)

LEVELS OF INTEROPERABILITY

Interoperability levels are enhanced through the following activities (Ref. 11):
military standardization;
education, training, exercises, and objective assessment of operational readiness;
lessons learned and implementation of lessons identified from combat (special)
operations;
participation in international cooperation programmes.

In accordance with the Allied Joint Doctrine (AJP-01), the interoperability levels of military units and sub-units are defined as follows (**Reference 11**):

Level 3 – Integrated. Forces (units and sub-units) operate together effectively without technical, procedural, or human barriers. This level is characterized by shared information and communication networks, common capabilities, common procedures, and a common operational language.

Level 2 – Compatible. Forces (units and sub-units) operate together without technical, procedural, or human barriers. This level is characterized by similar or mutually complementary processes and procedures.

Level 1 – Deconflicted. Forces (units and sub-units) operate within the same operational area to achieve a common objective but interact with limited effectiveness because of technical, procedural, and human barriers.

Level 0 – Not Interoperable. Forces (units and sub-units) are unable to demonstrate operational interoperability and therefore must operate independently.

Annex 3
to the Doctrine on the Participation of the
National Guard of Ukraine in the Euro-
Atlantic Integration Processes of Ukraine
(subparagraph 2.2.4, paragraph 2.2,
Chapter 2)

MAIN AREAS OF ACTIVITY OF STATE AUTHORITIES WITHIN THE EURO-ATLANTIC INTEGRATION PROCESS

The principal areas of activity of the components of Ukraine's security and defence sector within the Euro-Atlantic integration process are defined by both national programmes and bilateral cooperation programmes between Ukraine and NATO.

National-level programmes establish priority areas and objectives for the entities involved in Ukraine's Euro-Atlantic integration. Their implementation is aligned with the planned outcomes of a comprehensive set of activities aimed at achieving the current Interoperability Objectives under the Ukraine–NATO Interoperability Roadmap Concept. Accordingly, national programmes define the desired capability development outcomes for the components of Ukraine's security and defence sector within the relevant implementation period.

The Adapted Annual National Programme (aANP) serves as a supporting instrument for preparing Ukraine for accelerated accession talks with NATO, when conditions permit. The programme is based on the principles of coordination and harmonization of the Government's reform agenda aimed at achieving the objectives of European and Euro-Atlantic integration, while taking into account the recommendations of the European Union, the Group of Seven (G7), the International Monetary Fund, the Council of Europe, the Organisation for Economic Co-operation and Development (OECD), and other international partners. It establishes agreed priorities for Ukraine's European and Euro-Atlantic integration, defines the tasks required for their systematic implementation, and provides measurable indicators for assessing progress.

The key process within the Euro-Atlantic integration of Ukraine's security and defence sector is the Ukraine–NATO Interoperability Roadmap Concept. Achievement of the established Interoperability Objectives is enabled through capability development conducted within partnership programmes and platforms, including the Comprehensive Assistance Package (CAP), Building Integrity (BI), NATO BILK, Enhanced Opportunities Partnership (EOP), Defence Education Enhancement Programme (DEEP), and other initiatives supported by Ukraine's international partners. The capability development outcomes achieved by designated units and military formations are assessed through established evaluation and feedback programmes, including the Operational Capabilities Concept Evaluation and Feedback (OCC E&F) Programme.

The Initial Interoperability Requirements of the Ukraine–NATO Interoperability Roadmap Concept are grouped into four principal dimensions: institutional, functional, qualitative, and quantitative.

Institutional Initial Interoperability Requirements focus on adapting the governance system. They establish the capability requirements that underpin the Euro-Atlantic integration processes of the components of Ukraine's security and defence sector and provide the foundation for their continued development in accordance with NATO approaches, principles, and standards.

Functional Initial Interoperability Requirements are directly related to the development of operational (combat and special) capabilities of the components of Ukraine's security and defence sector in accordance with the current NATO Capability Codes and Capability Statements (CC&CS), as well as applicable Tactics, Techniques and Procedures (TTPs). The desired end state of functional interoperability capability development is the ability to generate national operational effects and provide the capabilities required for participation in NATO-led multinational operations.

The distinction between qualitative and quantitative Initial Interoperability Requirements defines the focus of capability development activities. Qualitative objectives concentrate on achieving the required operational effects and capability outcomes, whereas quantitative objectives focus on establishing, developing, sustaining, and employing designated military organizations assigned to the national Force Table for each component of Ukraine's security and defence sector in NATO operations.

The use of platforms, projects, and programmes implemented under the Comprehensive Assistance Package (CAP) strengthens capability development, improves the effectiveness and efficiency of education and training, and directly contributes both to the achievement of the Initial Interoperability Requirements and to the objectives of the Adapted Annual National Programme.

REFERENCES TO LEGAL ACTS AND MILITARY PUBLICATIONS

Military Publication Identifier	Full Title of the Military Publication / Legal Act
	1. Constitution of Ukraine, as amended on 1 January 2020, No. 254k/96-VR
	2. Law of Ukraine No. 2469-VIII of 21 June 2018 <i>On National Security of Ukraine</i>
	3. Law of Ukraine No. 876-VII of 13 March 2014 <i>On the National Guard of Ukraine</i>
	4. Law of Ukraine No. 613-XIV of 28 December 2025 <i>On Ukraine's Participation in International Peace Support Operations</i>
	5. Charter on a Distinctive Partnership between the North Atlantic Treaty Organization and Ukraine, 9 July 1997
	6. Declaration to Complement the Charter on a Distinctive Partnership between the North Atlantic Treaty Organization and Ukraine, 21 August 2009
OP 5-0	7. <i>Defence Planning in the Armed Forces of Ukraine Doctrine</i> , approved by the Commander-in-Chief of the Armed Forces of Ukraine on 15 December 2025
MGP NGU 1-00	8. <i>Doctrine of the National Guard of Ukraine</i> , approved by Order of the Commander of the National Guard of Ukraine No. 1097 dated 22 December 2023 (as amended)
MGP NGU 5-00(06).01	9. <i>Doctrine on Capability Development Planning in the National Guard of Ukraine</i> , approved by Order of the Commander of the National Guard of Ukraine No. 787 dated 19 June 2026
MDGP NGU 7-01(07).03	10. <i>Doctrine on the Development of Military Publications in the National Guard of Ukraine</i> , approved by Order of the Commander of the National Guard of Ukraine No. 555 dated 11 May 2021
AJP-01	11. <i>Allied Joint Doctrine</i> , Edition F, Version 1, STANAG 2437, December 2022

Note. Where a referenced military publication has been superseded or amended, the latest edition shall apply, including all amendments thereto.

LIST OF ABBREVIATIONS AND ACRONYMS

Abbreviation / Acronym	Full Term
aANP	Adapted Annual National Programme (Ukraine–NATO)
CAP	Comprehensive Assistance Package for Ukraine
MIA	Ministry of Internal Affairs of Ukraine
NATO	North Atlantic Treaty Organization
NGU	National Guard of Ukraine
BI	NATO Building Integrity Programme (Building Integrity, BI)
CC&CS	Capability Codes and Capability Statements
DEEP	Defence Education Enhancement Programme
DOTMLPFI	Capability development components: Doctrine; Organization; Training; Materiel; Leadership; Personnel; Facilities; Interoperability
EOP	Enhanced Opportunities Partnership
NATO BILC	NATO Bureau for International Language Coordination
OCC E&F	Operational Capabilities Concept Evaluation and Feedback Programme
TTPs	Tactics, Techniques and Procedures

KEY TERMS AND DEFINITIONS

Interoperability – the capability to conduct coordinated, effective, and efficient joint actions in order to achieve tactical, operational, and strategic objectives in the field of defence.

Interoperability Roadmap – a strategic document providing for the integration of NATO-defined interoperability criteria for Ukraine into the long-term capability development plans of Ukraine's security and defence sector (**Reference 4**).

Ukraine's Euro-Atlantic integration – the practical implementation of the State's strategic course, as established by the Constitution and laws of Ukraine, towards attaining full membership in the North Atlantic Treaty Organization, carried out, inter alia, through strengthening democratic civilian control over military formations, continuing defence reform, and enhancing technical, procedural, and human interoperability with the armed forces of NATO and partner nations.

Euro-Atlantic values – the set of political, legal, and societal principles based on freedom, democracy, respect for human rights, the rule of law, and the peaceful settlement of disputes.

Comprehensive Assistance Package (CAP) – a long-term programme of practical assistance to Ukraine aimed at strengthening defence capabilities, resilience, and the implementation of NATO standards.

Initial Interoperability Requirements – the agreed set of requirements defining specific institutional and functional criteria necessary to ensure that the components of Ukraine's security and defence sector are capable of operating effectively together with the Alliance.

Principles of participation in the Euro-Atlantic integration process – the fundamental rules and principles that ensure the involvement of stakeholders in decision-making and governance processes in support of the State's strategic course towards attaining full NATO membership.

Interoperability Objective – the desired future end state to be achieved through interoperability development activities.

Other terms used in this Doctrine shall have the meanings assigned to them in the laws and other regulatory legal acts of Ukraine.

BIBLIOGRAPHY

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[illegible]

